

# County Executive's Recommended FY 25 Budget Work Session #3:

General Fund Continued, Capital Improvement Plan & Debt Management



## **FY 25 Budget Calendar**

## March

#### **Work Sessions**

13<sup>th</sup> Cont. General Fund & CIP

25<sup>th</sup> Cont. CIP & if needed, General Fund

27<sup>th</sup> Proposed Budget & Tax Rates

April

#### **Public Input**

10<sup>th</sup> TBD Work Session

17<sup>th</sup> Public Hearing

24th Public Hearing

Town halls currently being scheduled

May

1st Adoption & Appropriation

## Agenda

#### General Fund Expenditures, continued

- Sheriff's Office (pgs. 112 113)
- Non-Departmental (pgs. 225 236)
   Tax Relief for the Elderly and Disabled (pgs. 235)
- Fire Rescue System (pgs. 123 126)
- General Fund Summary & Next Steps

Break, if Board desires

Capital Improvement Program (pgs. 263-294)

Debt Management (pgs. 297 – 304)



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INFRASTRUCTURE & PLACEMAKING



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EDUCATION & LEARNING



WORKFORCE & CUSTOMER SERVICE

## **Sheriff's Office: Background**

#### **FY25 Unfunded Requests**

#### **Courts Complex Security**

- Related to the completed renovation of both courts
- Based upon current project schedule, to be added after FY 25

#### **Temporary Detention Orders**

- Evaluation of changing response models and outcomes related to transport
- Continue to monitor and track the personnel requirements for future fiscal years



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## Sheriff's Office: Budget Request

Temporary Detention Orders: 4.5 FTE

	FY 25	FY 26
One-time	\$414,751	<b>\$</b> O
Ongoing	\$504,215	\$519,340
Total	\$918,966	\$519,340

#### TDO Impact on ACSO



March 2024



#### **Code of Virginia**

- § 16.1-340.2.
- Transportation of minor in the temporary detention process.
  - A. In specifying the primary law-enforcement agency and jurisdiction for purposes of this section, the magistrate shall specify in the temporary detention order the law-enforcement agency of the jurisdiction in which the minor resides to execute the order and, in cases in which transportation is ordered to be provided by the primary law-enforcement agency, provide transportation. However, if the nearest boundary of the jurisdiction in which the minor resides is more than 50 miles from the nearest boundary of the jurisdiction in which the minor is located, the law-enforcement agency of the jurisdiction in which the minor is located shall execute the order and provide transportation.



#### **Code of Virginia**

- § 37.2-810
- Transportation of person in the temporary detention process.
  - A. In specifying the primary law-enforcement agency and jurisdiction for purposes of this section, the magistrate shall specify in the temporary detention order the law-enforcement agency of the jurisdiction in which the person resides, or any other willing law-enforcement agency that has agreed to provide transportation, to execute the order and, in cases in which transportation is ordered to be provided by the primary law-enforcement agency, provide transportation.
  - However, if the nearest boundary of the jurisdiction in which the person resides is more than 50 miles from the nearest boundary of the jurisdiction in which the person is located, the law-enforcement agency of the jurisdiction in which the person is located shall execute the order and provide transportation.



• Issue Time & Date

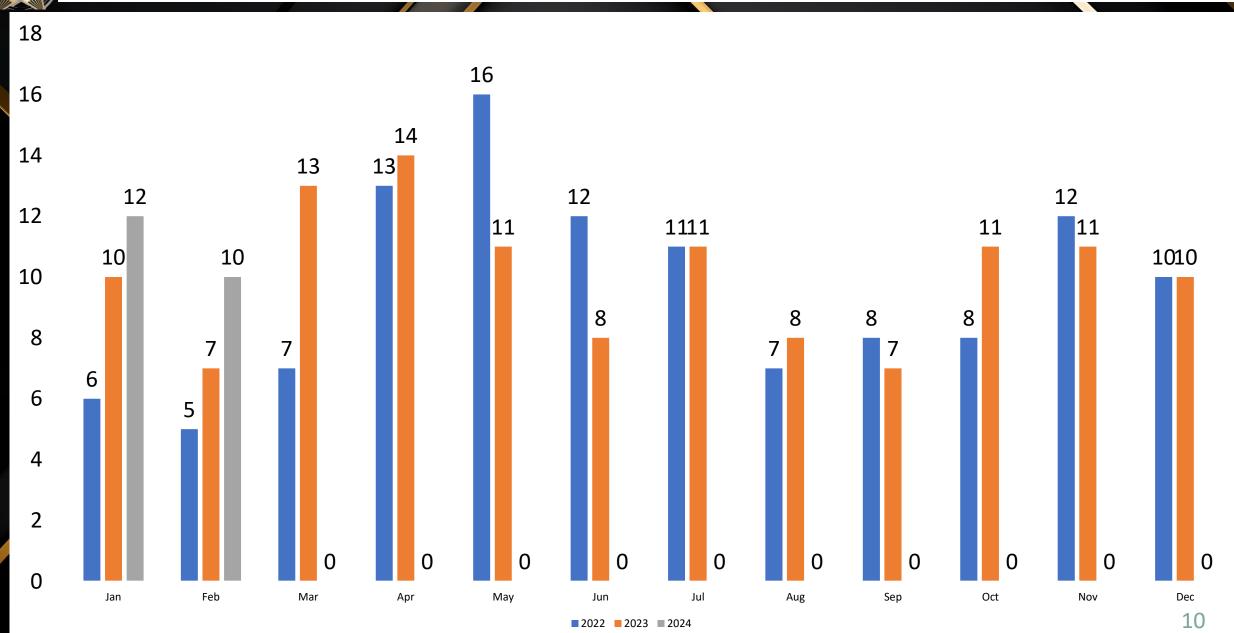
Service Time & Date

• Return Time & Date

Location Start & End

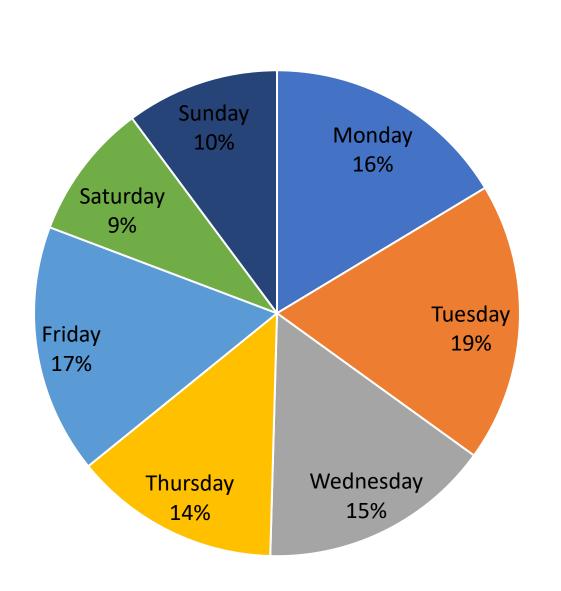
Mileage & Cost

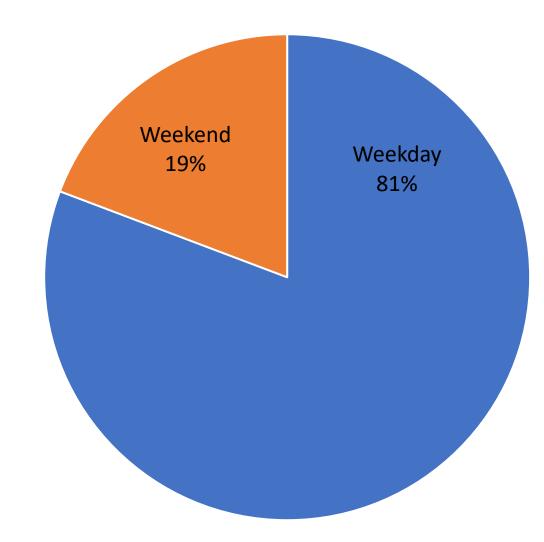
#### TDO Comparison by Month





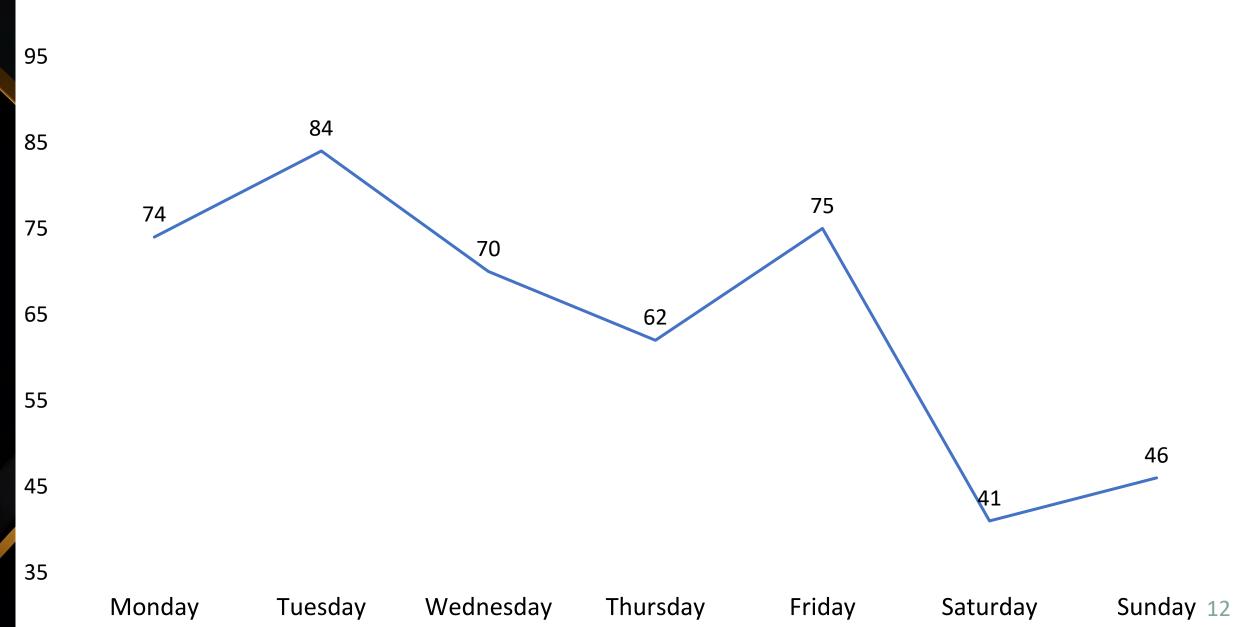
#### TDO Comparison by Day of the Week





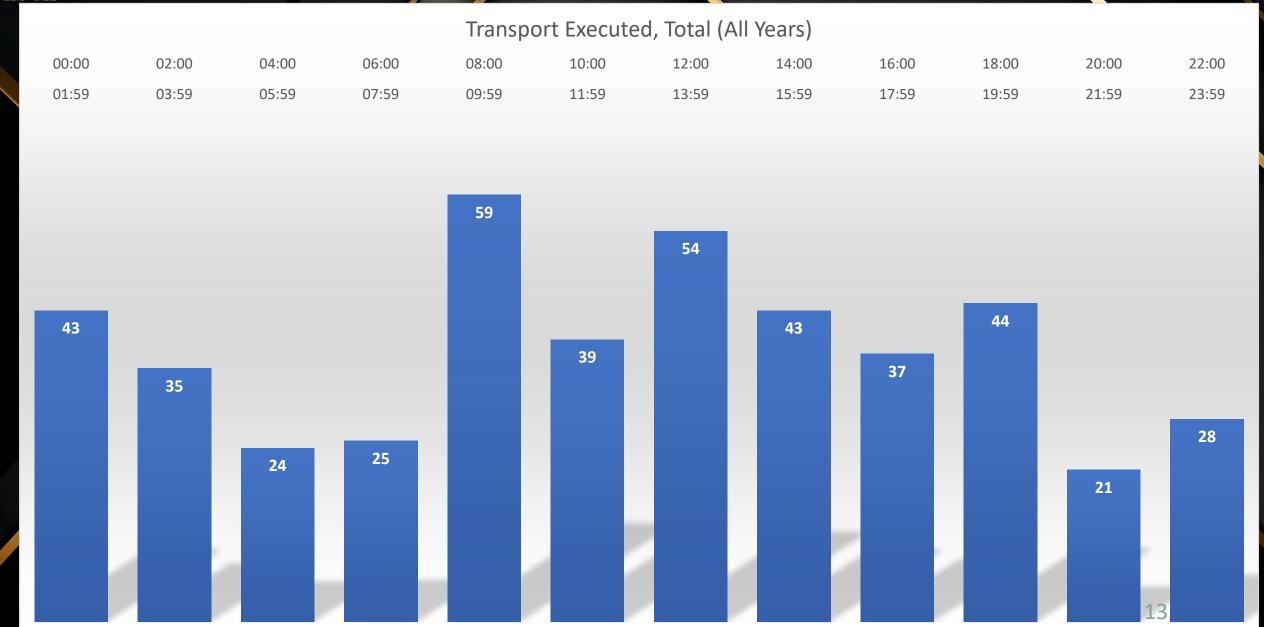


#### TDO Comparison by Day of the Week



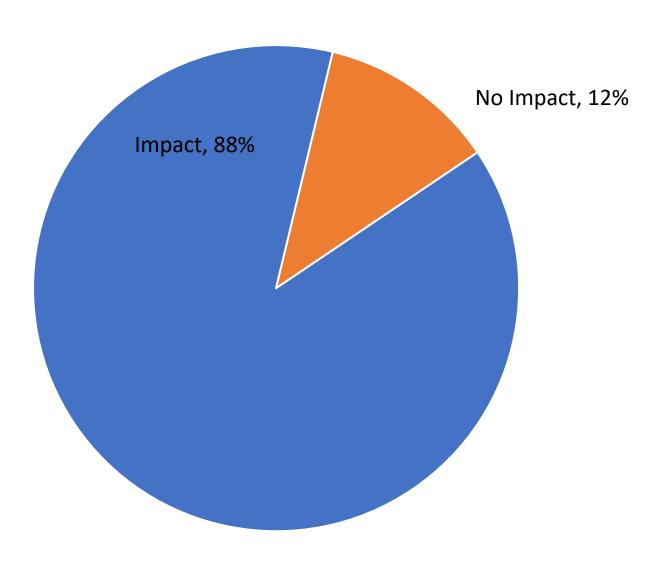


#### TDO Comparison by Time of Day (Executed)



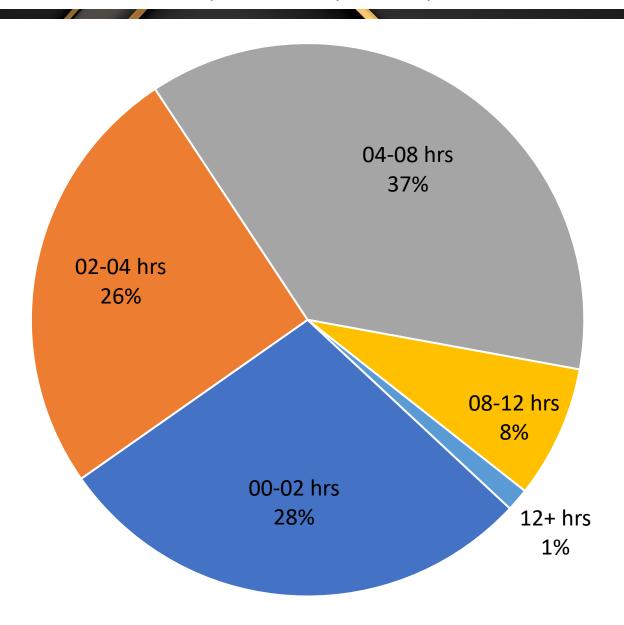


#### TDO Impact on Operations





#### TDO Comparison by Transport Time



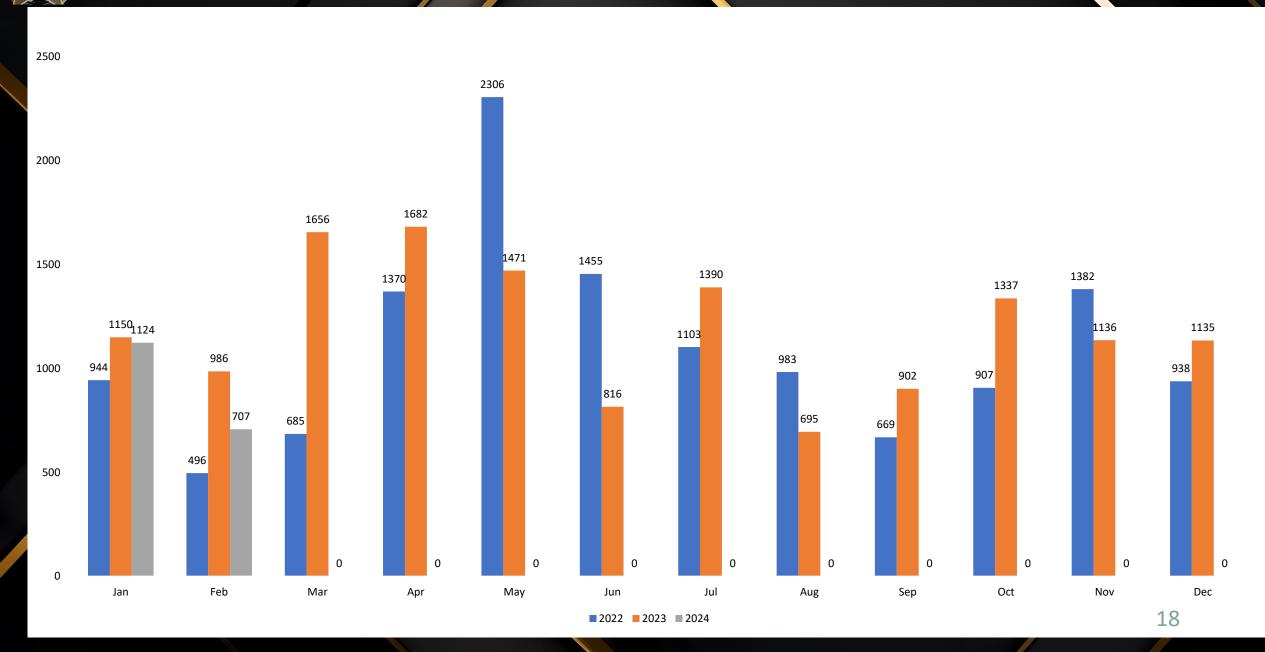
## Frequency of Location

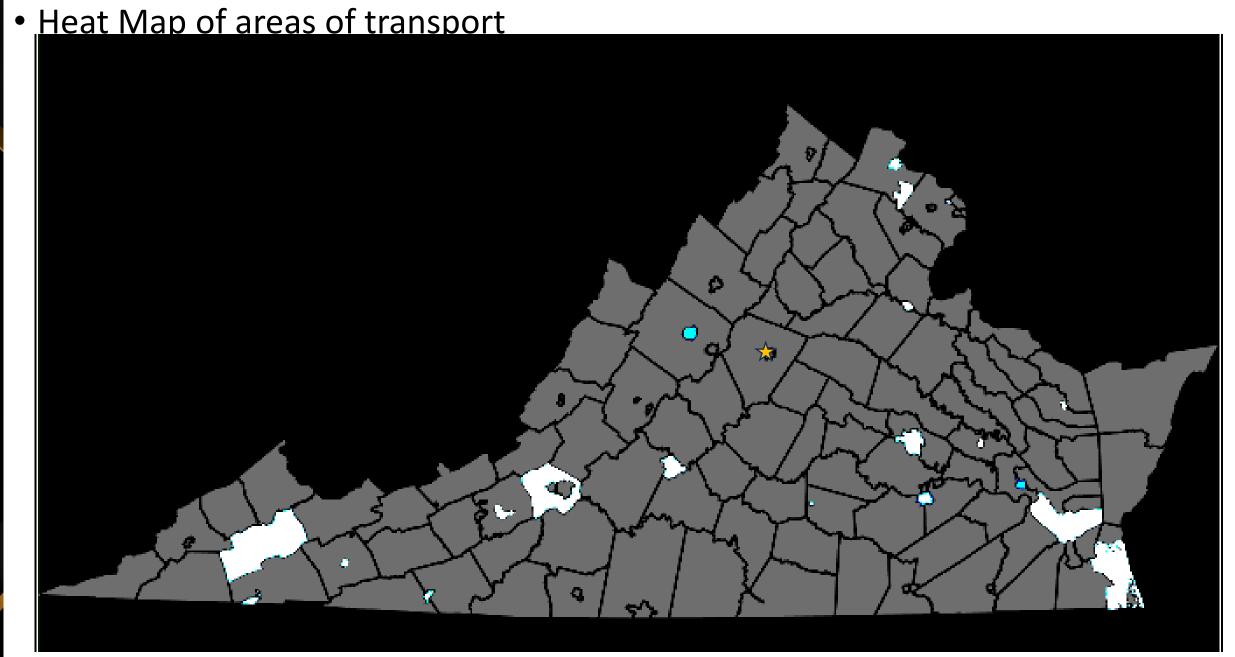
Location		
End	Count	Percentage
Western State	87	19%
Williamsburg	75	17%
Petersburg	54	12%
Piedmont Geriatric	37	8%
Richmond	29	6%
Commonwealth Ctr	26	6%
Lynchburg	13	3%
Leesburg	12	3%
Newport News	11	2%
Other	108	24%
TOTAL	452	

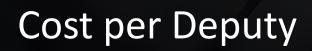
# Trip in Miles (one way)

art > End (Code)	Miles
lpeper > Petersburg - Poplar Springs	115
JH > Lebanon	266
JH > Richmond - VCU	69
/A > Augusta Health	31
/A > Bristol	253
/A > Bristol - Wellmont Ridgeview Pavilion	256
/A > Burkeville -Piedmont Geriatric	80
/A > Catawba	121
/A > Christiansburg	140
/A > Falls Church	108
/A > Falls Church - Dominion Hospital	110
/A > Falls Church - Northern VA Mental Health Institute	106
/A > Fredericksburg	69
/A > Galax	202
/A > Hampton	148
/A > Hampton - Riverside Behavioral	144
/A > Kilmarnock - Rappahannock Gen. Hospital	142
/A > Kilmarnock	142
/A > Lebanon	261
/A > Leesburg - North Springs	107
/A > Lynchburg - VA Baptist	68
/A > Marion	210
/A > New Kent	99
/A > New Kent - Cumberland Hospital	102
/A > Newport News	139
/A > Petersburg	95
/A > Petersburg - Bon Secours	142
/A > Petersburg - Poplar Springs	100
/A > Richmond	73
/A > Richmond - VCU	72
/A > Roanoke	118
/A > Roanoke - Roanoke Memorial	119
/A > Russell County	270
/A > Staunton	37
/A > Staunton - Commonwealth Ctr	41
/A > Staunton - Western State	37
/A > Stone Springs Dulles	37
/A > Virginia Beach	178
/A > Williamsburg	122
/A > Williamsburg - Eastern State	120
/A > Williamsburg - Pavilion	118
estern State > Falls Church	148
estern State > Petersburg - Central State	136

#### Mileage





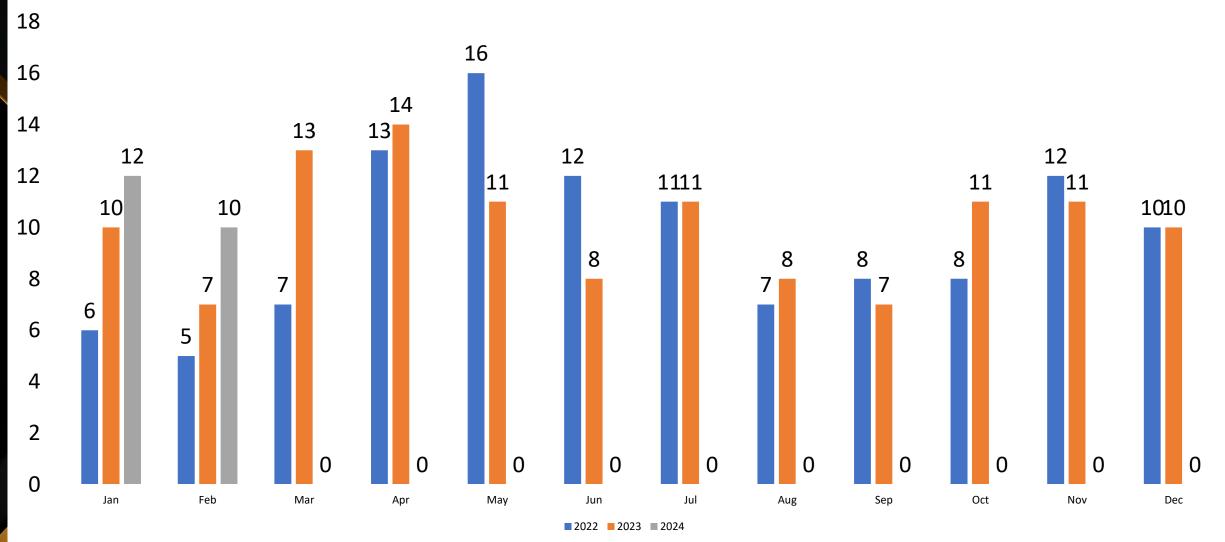




Year	JAN		FEB		MAR		APR		MA	·Υ	JUI	NE	JUI	LY	AU	G	SEI	PT	OC	Т	NO	V	DE(	С	Tota	al
2022	\$	4,426.52	\$	2,286.94	\$	3,184.03	\$	9,460.14	\$	8,812.96	\$	6,223.06	\$	5,290.60	\$	3,350.24	\$	3,139.23	\$	3,617.84	\$	6,139.36	\$	4,494.89	\$	60,425.82
2023	\$	3,944.38	\$	3,201.71	\$	6,826.62	\$	7,121.33	\$	6,849.02	\$	3,074.40	\$	5,054.84	\$	3,380.89	\$	3,672.07	\$	4,641.07	\$	4,316.89	\$	4,420.63	\$	56,503.84
2024	\$	4,856.79		\$3,978.56		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00		\$0.00	\$	8,835.36



#### Transports since creation of the HART Program



HART Program Sept. 2023 – Feb 2024
Since the creation of the HART program transport numbers are the same or higher.

#### Department of Behavioral Health and Developmental Services

Department of Behavioral Health and Developmental Services (DBHDS) has entered into a contract with Allied Universal for an alternative transport pilot program which began on March 4, 2024 and will end September 2024.

DBHDS is seeking funding to extend the pilot program. Pilot Program is for community services boards serving Region 1 of the Commonwealth of Virginia.

#### Pilot Program Coverage Area

• Region 1 Pilot Program for 5 CSB that include 24 cities and counties listed below:

Region 10 CSB	Northwestern CSB	HR CSB	Encompass CSB	Rappahannock Area CSB		
Charlottesville	Winchester	Harrisonburg	Rappahannock	Fredericksburg		
Albemarle	Frederick	Rockingham	Culpeper	Caroline		
Fluvanna	Clarke		Fauquier	King George		
Greene	Warren		Madison	Spotsylvania		
Nelson	Shenandoah		Orange	Stafford		
Louisa	Page					

#### Allied Universal

#### Information about Allied Universal:

- Will be using (3) two person teams to transport patients.
- Will be using only 3 vehicles for the 5 area CSBs (serving 24 cities and counties).
- Will be responding to transportation calls from Front Royal, Virginia. They hope to open another hub in Fredericksburg.

#### References

• <a href="https://virginiamercury.com/2022/07/25/virginias-program-to-reduce-police-mental-health-transports-isnt-working/">https://virginiamercury.com/2022/07/25/virginias-program-to-reduce-police-mental-health-transports-isnt-working/</a>

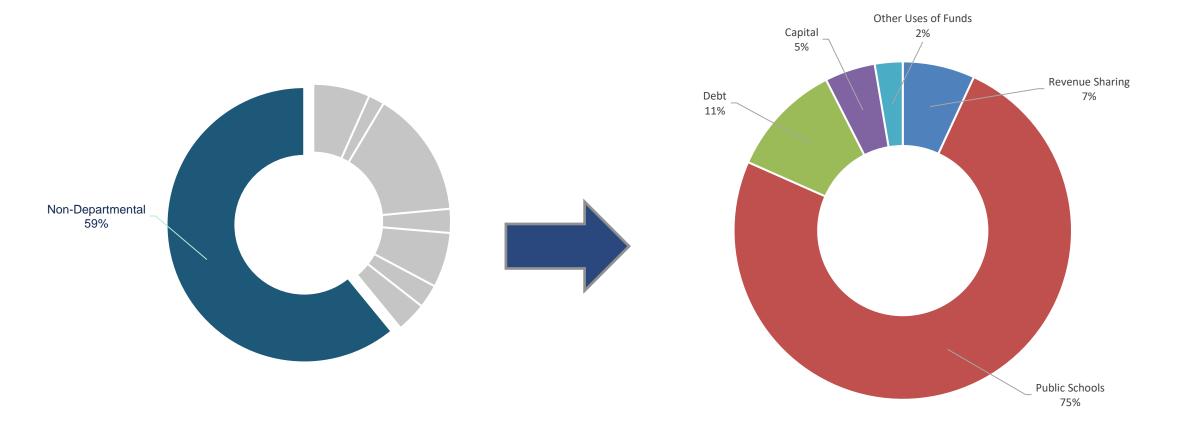
https://jchc.virginia.gov/documents/2016/aug/2%20Alternative%20Transportation%20CLR.pdf



- 199 Albemarle County Fire Rescue
- 85 Albemarle County Police Department
- 16 Charlottesville Albemarle Emergency Communication Center
- 10 Albemarle County Commonwealth's Attorney's Office
- 4 Albemarle County Sheriff's Office
  - Includes 2 part-time positions, upgraded to 2 full-time positions



## Non-Departmental \$257.1 million



### **Non-Departmental**

#### **Revenue Sharing**

 \$2.0 million increase in the revenue sharing payment to the City of Charlottesville

#### **Ongoing Transfers**

- \$10.1 million increase to the Public Schools
- \$1.3 million increase to capital projects and debt service

# Real Estate Tax Relief for the Elderly & Disabled Program

#### **December 13 Board consensus:**

- Maintain approach on annually adjusting income criteria, based on 80% of Area Median Income
- Annually revise net financial worth criteria, benchmarked to the inflation adjusted value of \$200,000 in 2007, now \$305k
- Not consider a program-wide cap on total relief provided
- Further discussion on property specific cap

#### Timeline

- Today: Direction on preferred option
- March 25: Consent Agenda to advertise public hearing
- April 17: Public Hearing and Board Action

# Real Estate Tax Relief for the Elderly & Disabled Program

- Applicant is at least 65 years old or totally and permanently disabled (medically determined)
- Applicant is the title holder of the property
- Applicant's property seeking tax relief may not be used in a business
- Applicant must meet certain income and financial net worth criteria
   \*Net worth excludes applicant's subject dwelling & land up to 10 acres. For example,
   dwelling & first 10 acres are excluded on 15 acre residence

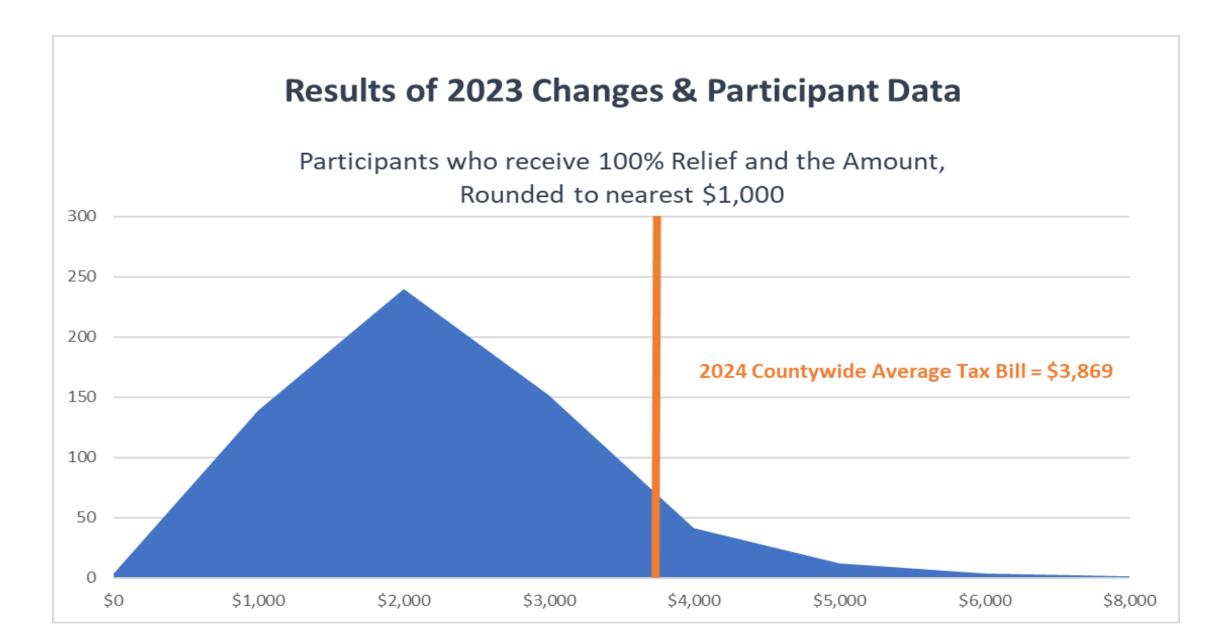
Criteria	***Proposed*** CY 24 Amounts												
Income	\$0-\$44,400	\$44,401 - \$66,600	\$66,601-\$88,800										
Net Worth*	\$0-\$305k												
% Relief	100%	75%	50%										

# Results of 2023 Changes & Participant Data

- 94% of applicants received relief in 2023, up from 89% in 2022
  - Average income of applicants: \$32,000
  - Average net worth of applicants: \$48,000

#### Data by category:

	100% Relief	75% Relief	50% Relief
% of Participants Receiving Relief	73%	22%	5%
Average Relief	\$2,281	\$2,029	\$1,561
Average Assessment	\$230,336	\$268,452	\$317,998



## **Option for Further Discussion**

#### **Options:**

- A. Continue the program without a property specific cap
- B. Create a property specific cap that does not impact existing recipients
- Create a property specific cap with a basis that impacts existing recipients, combined with increased relief thresholds

#### **Analysis:**

- Expand program with basis that is reasonably understandable
- Changes grounded in prudent financial management
- Analyze current program participants

# Option A: Continue the program without a property specific cap

- Expand program with basis that is reasonably understandable
  - Provides \$120,000 in expanded relief based on Dec 13 direction Total increase is \$268k or 15% (new relief + trend)
  - Basis is reasonably understandable
- Changes grounded in prudent financial management
  - Can be funded in FY 25 Recommended Budget
- Analyze current program participants
  - Current participants remain the same, assuming continued eligibility

# Option B: Create a property specific cap that does not impact existing recipients

- Expand program with basis that is reasonably understandable
  - Provides \$120,000 in expanded relief based on Dec 13 direction
  - Updated basis would need to communicated to current program participants & applicants with **future** impacts to those above cap
- Changes grounded in prudent financial management
  - Can be funded in FY 25 Recommended Budget
- Analyze current program participants
  - Current participants remain the same, assuming continued eligibility
  - If capped at \$8,014 based on maximum current bill in CY 23 & next highest amount of relief was \$6,425

# <u>Option C</u>: Create a property specific cap with a basis that impacts existing recipients + increased relief thresholds

- Expand program with basis that is reasonably understandable
  - Provides \$120,000 in expanded relief based on Dec 13 direction
  - Updated basis would need to communicated to current program participants & applicants with **immediate** impacts to those above cap
- Changes grounded in prudent financial management
  - Can be funded in FY 25 Recommended Budget

# <u>Option C</u>: Create a property specific cap with a basis that impacts existing recipients + increased relief thresholds

- Analyze current program participants, comparing using 100% of relief
  - If capped at \$3,869 based on average tax bill in CY 24
  - 45 current recipients would have relief reduced by a combined \$35,000
  - 45 recipients: Average income \$26k, average net worth \$57k
  - Compared to:
    - All recipients: Average income \$32k, average net worth \$48k
    - 100% relief criteria: \$44k income, \$305k net worth

# <u>Option C</u>: Create a property specific cap with a basis that impacts existing recipients + increased relief thresholds

- Analyze current program participants, comparing using 100% of relief
  - If Board desires to reallocate \$35,000 by increasing net worth limit, could provide 100% capped relief to at least 9 new recipients
  - Net worth would be no longer tied to inflation adjusted from 2007
  - Limited data exists for applicants with net worth over \$305k
    - 3 applicants did not qualify in CY 23 with net worth +\$500k
    - Raising net worth to that level would reasonably have budget impact greater than \$35,000
    - If Board desires to increase net worth, staff recommends an incremental approach given limited data, such as \$350k

## **Board Discussion & Direction**

#### **Options:**

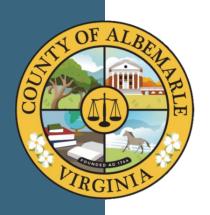
- A. Continue the program without a property specific cap
- B. Create a property specific cap that does not impact existing recipients
- c. Create a property specific cap with a basis that impacts existing recipients, combined with increased relief thresholds

#### **Next steps:**

- March 25: Board Action for public hearing notice
- April 17: Public Hearing and Board Action

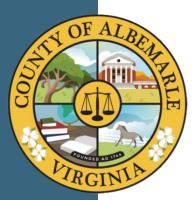


## Fire Rescue



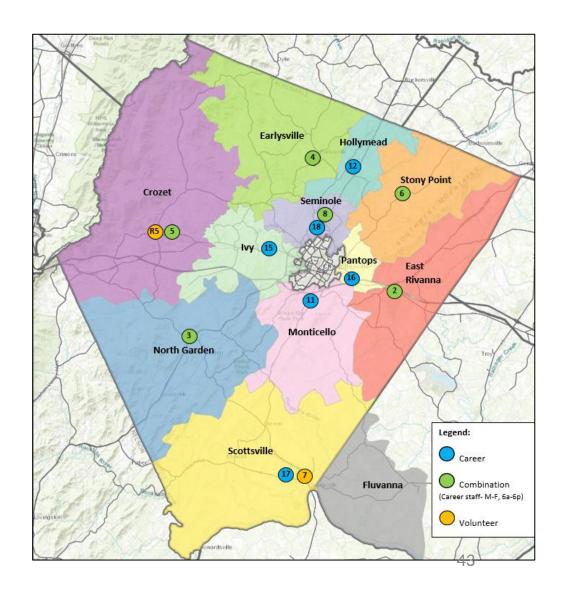
## Agenda

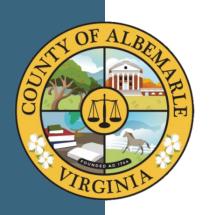
- Fire Rescue Overview
- Second Ambulance for Rt 29/Rio Area
- 24/7 Career Staffing for North Garden
- Discussion



## Fire Rescue Service Overview

- Services are evaluated based on 11 planning districts
- System performance is influenced by each district's performance
- 14 stations
  - 6 24/7 career staffing
  - 6 combination of career and volunteer staffing
  - 2 24/7 volunteer staffing





## Standards of Cover (SOC)

A plan outlining how fire rescue will respond to and mitigate emergencies.

- Components of a Standards of Cover
  - Assessment of risk in the community foundational to the plan
  - Distribution of fixed and mobile resources
  - Response time objectives
  - Performance evaluation
- Board adopted response time objectives:
  - Development Area: 8 minutes, 90% of the time
  - Rural Area: 21 minutes, 90% of the time



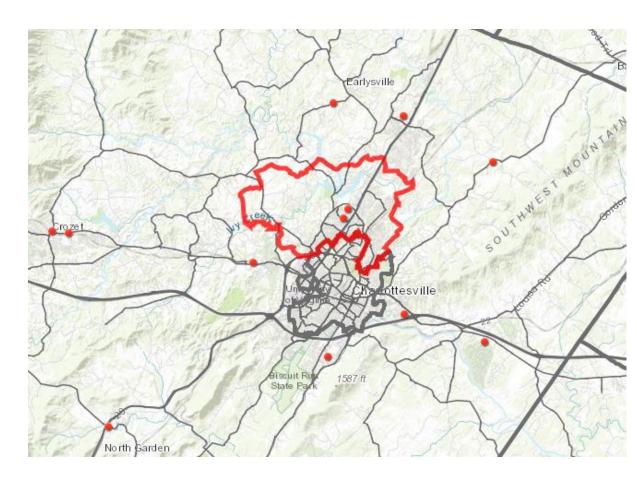
# Second Ambulance for Rt 29/Rio Area

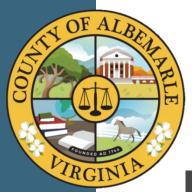


## Seminole Fire Rescue District

Includes Rt 29, E & W Rio Road, and adjacent areas

- Population of 28,059 (23% of County)
- 21 Square Miles
- Approx. 7500 people 65+ (26%)
- High concentration of nursing facilities
- Over 2600 additional residential units approved



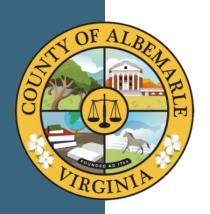


## Seminole Fire Rescue District

Albemarle County Call Concentration

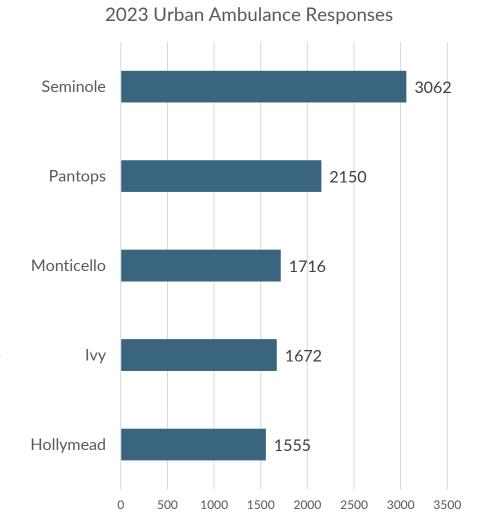


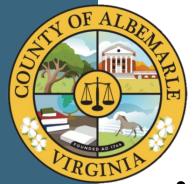
- 5145 calls for service in 2023
- Accounts for 29% of the County's call volume
- Staffed with one 24/7 ALS ambulance
- SOC recommended a second 24/7 ambulance in this area in 2018



## Ambulance Demand- 2023

- 4,562 requests for an ambulance in the Seminole district
- Seminole ambulance responds to over 3000 calls annually
- The Seminole ambulance was not available for 35% of calls in their district (1597 calls)

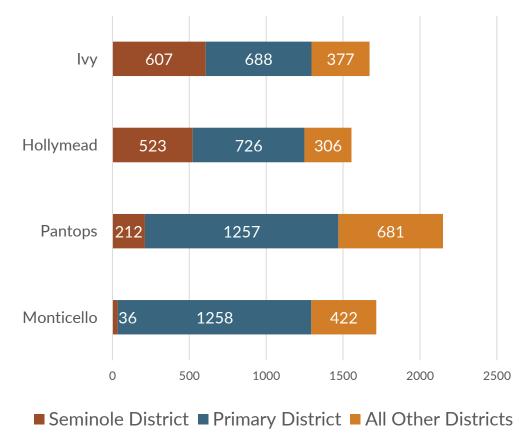




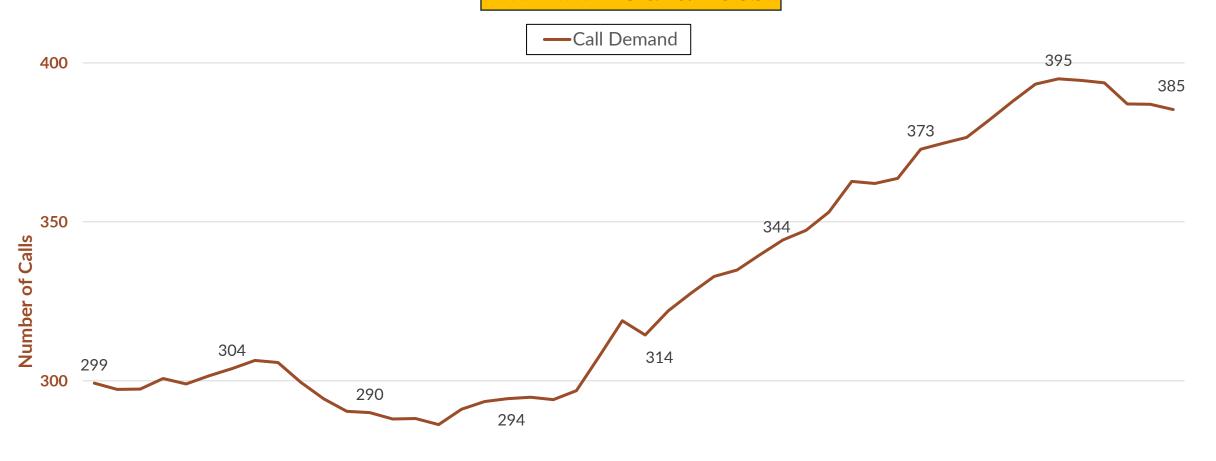
## Impact on Neighboring Districts

 Additional calls require ambulances to respond from further away

 Ivy and Hollymead ambulances are the most impacted and were not available for 20% of calls in their district 2023 Urban Ambulance Responses by District

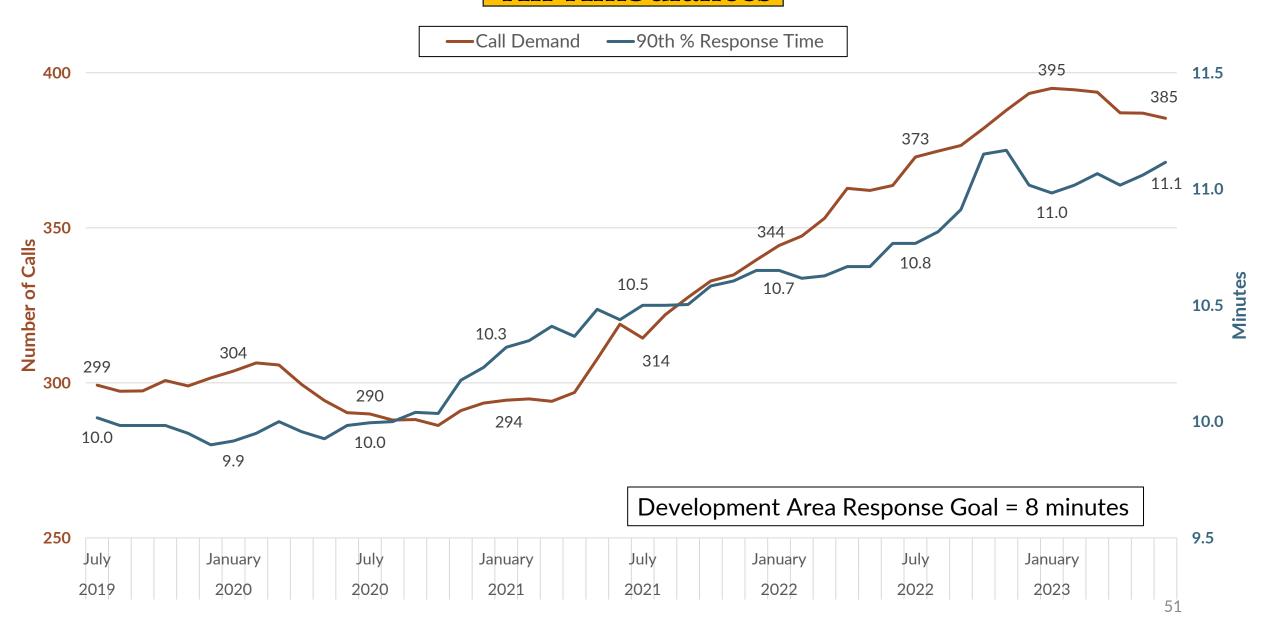


# Monthly Call Demand in the Seminole District All Ambulances

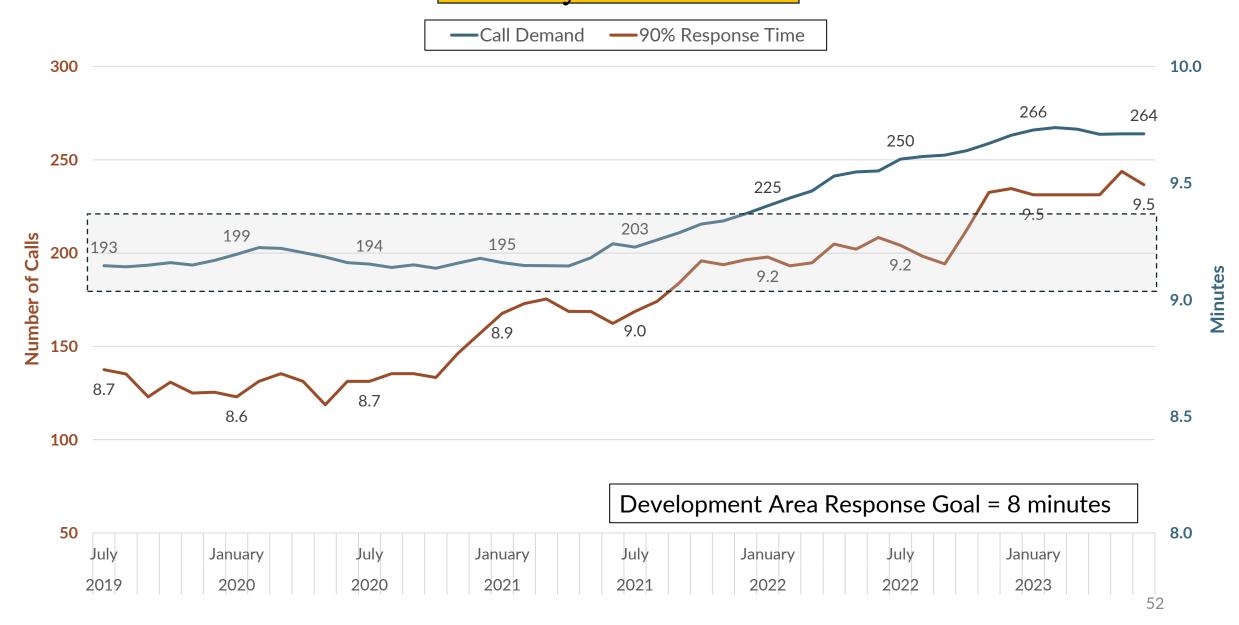


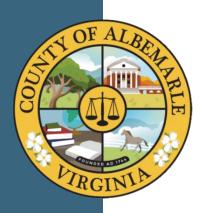
250								
July	January	July	January	July	January	July	January	
2019	2020	2020	2021	2021	2022	2022	2023	50

# Monthly Call Demand in the Seminole District All Ambulances



## Monthly Call Demand in the Seminole District Primary Ambulance





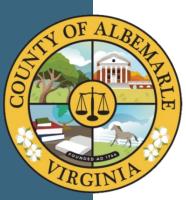
# Budget Impact (9 FTE)

	FY 25 (1/2 Year)	FY26
One-time	\$118,250	<b>\$0</b>
Ongoing	\$423,936	\$847,872
Sub-total	\$542,186	\$847,872
FEMA SAFER Offset*	N/A	N/A
Total	\$542,186	\$847,872

<sup>\*</sup>Positions are not eligible for FEMA SAFER funds.

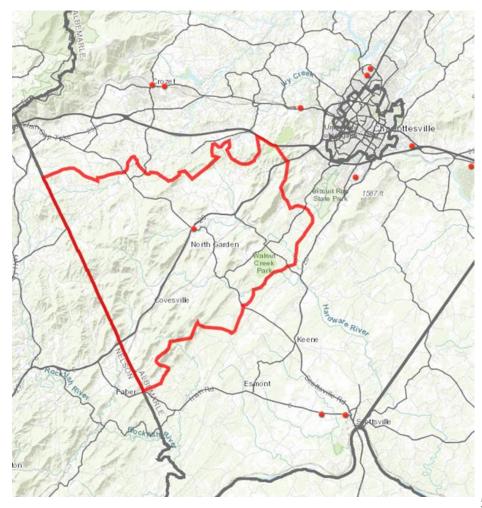


# Career Staffing for North Garden

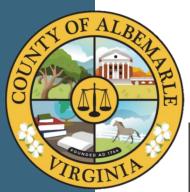


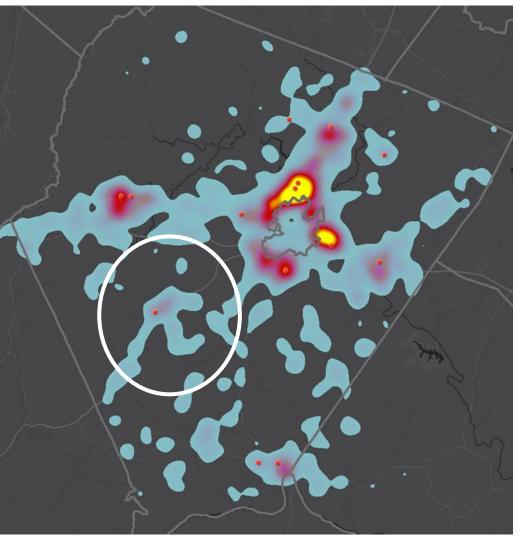
## North Garden District

- Rural area / Rt29 South
- 111 Square Miles
- Population of 4833 (4% of the County)
- Career staff cross-staff a fire engine and ambulance M-F, 6a-6p
- Volunteers provide staffing for fire engine, nights and weekends



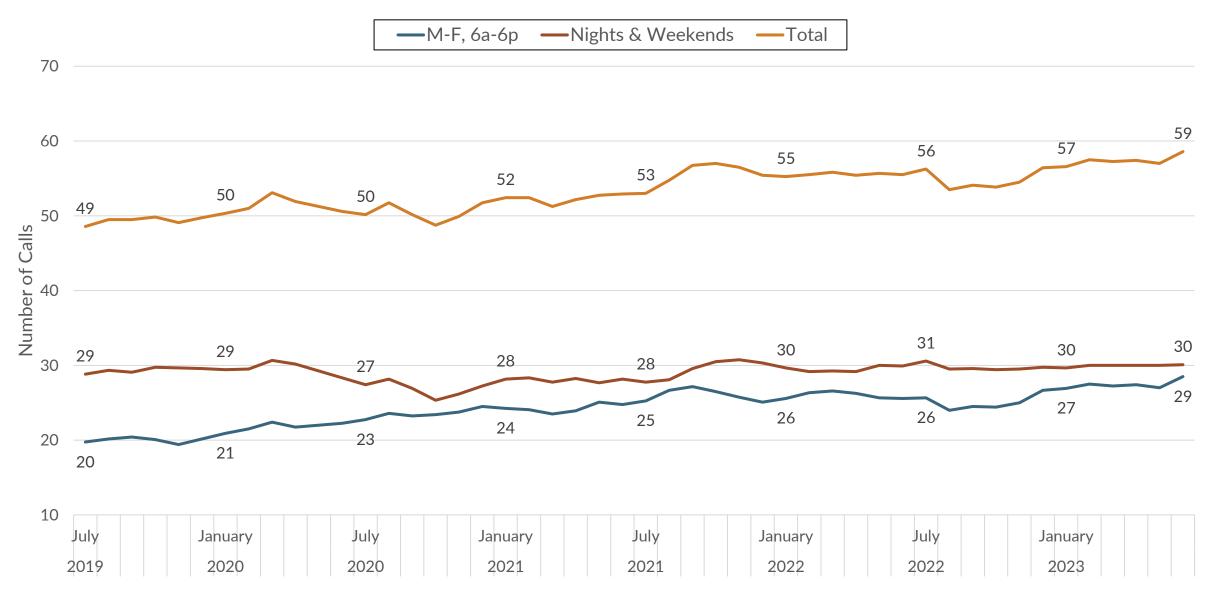
## North Garden District

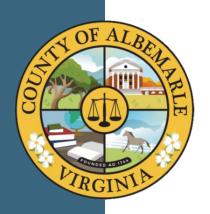




- 695 calls for service in 2023
- 364 of those calls are during nights and weekends
- Highest area of call volume 29/Plank
- The next closest units come from Ivy and Monticello

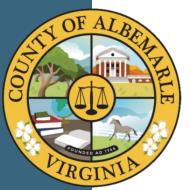
### Monthly Call Volume by Staffing Period North Garden District





## Volunteer Staffing

- North Garden requested 24/7 staffing in July 2023
- Expressed urgency based on:
  - 2-year deployment timeframe
  - Decreasing membership
  - Increasing age of members
  - Desire to make ambulance available 24/7

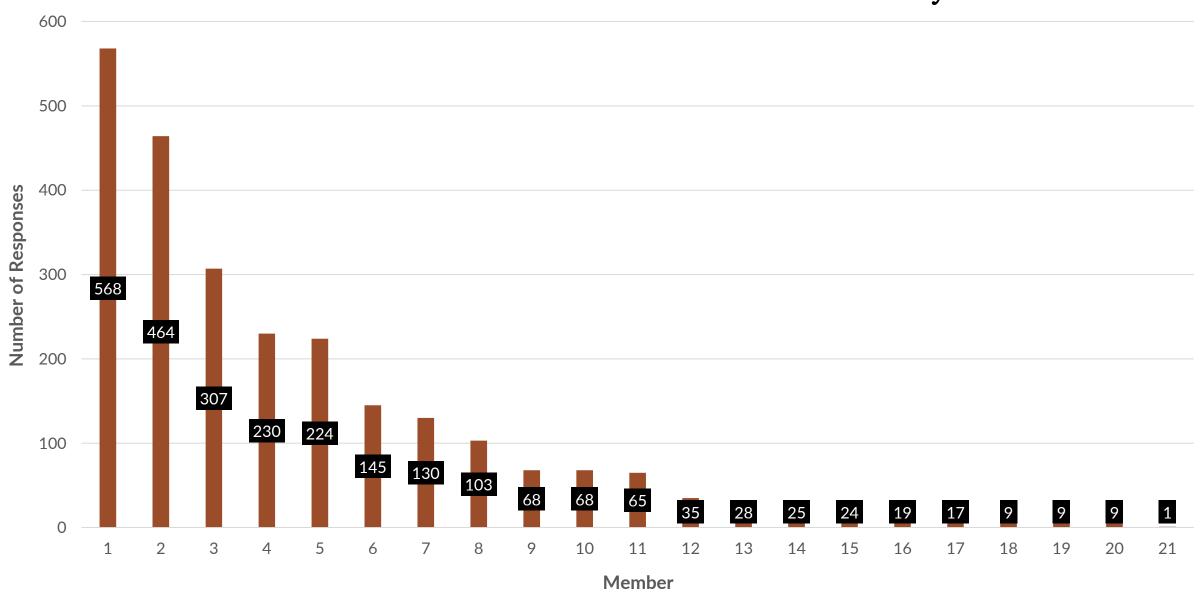


## Recruitment Efforts

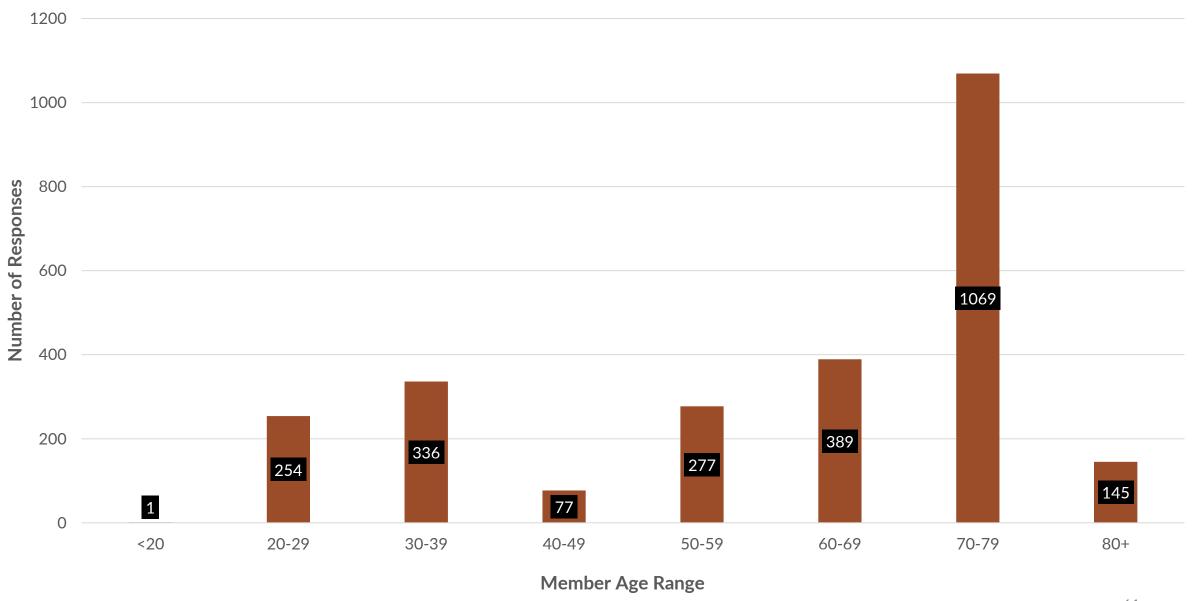
- In 2021, a targeted recruitment effort was conducted in the North Garden area
- Included advertising, yard signs, flyers, & mailers
- Resulted in limited success
- Market research showed a limited population to draw from
- Only 1500 total residents between the ages of 20-49



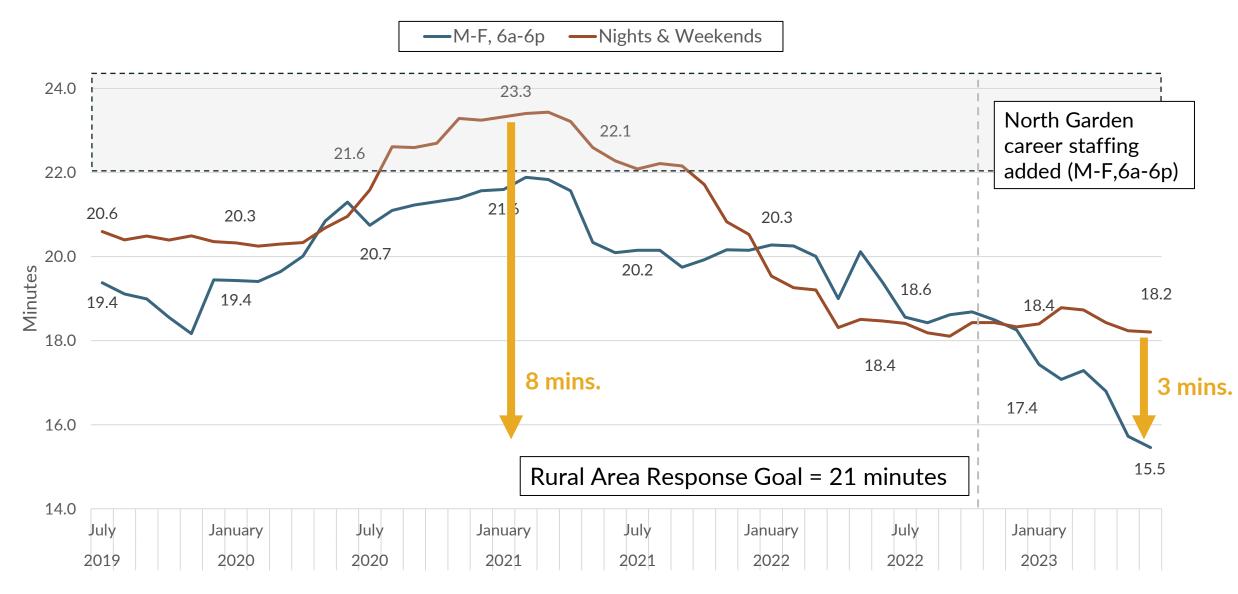
## 2023 North Garden Member Activity

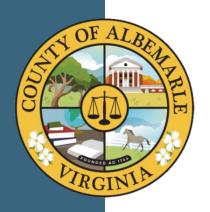


## 2023 North Garden Member Activity by Age Range



#### Response Time by Staffing Period North Garden District





# Budget Impact (7 FTE)

	FY 25 (1/2 Year)	FY26	
One-time	\$82,775	\$0	
Ongoing	\$315,372	\$630,744	
Sub-total	\$398,147	\$630,744	
FEMA SAFER Offset*	\$275,411	\$574,849	
Total	\$122,736	\$55,895	

<sup>\*</sup>Dependent on successful grant application. Application period is 3/11/20 – 4/12/24.



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## Summary

- These requests support strategic goals- 1 & 6
- If funded in FY25, staff would be deployed Spring of 2026
- FEMA SAFER applications close April 12<sup>th</sup>

	FY 25 (1/2 Year)	FY26
Seminole Ambulance	\$542,186	\$847,872
North Garden Staffing	\$398,147	\$630,744
Sub-total	\$940,333	\$1,478,616
FEMA SAFER Offset* (applies to North Garden only)	\$275,411	\$574,849
Total	\$664,922	\$903,767

<sup>\*</sup>Dependent on successful grant application. Application period is 3/11/20 – 4/12/24.

## **General Fund Summary & Next Steps**

#### March 25

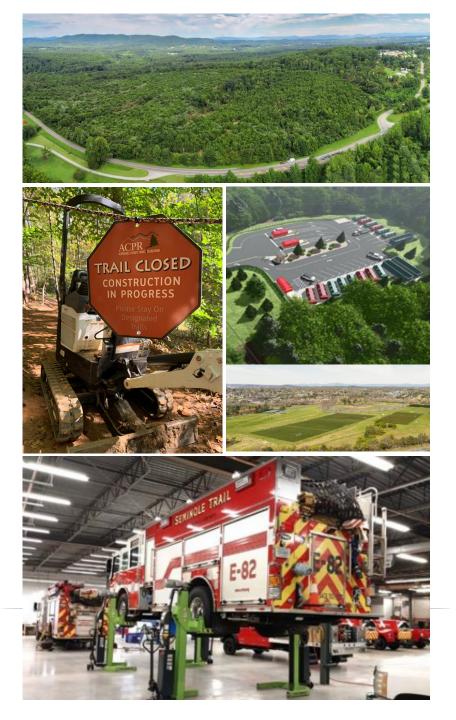
- If needed, complete today's work session
- Discussion of potential Board revisions to the FY 25 Recommended Budget

#### March 27

Board takes action to propose tax rates and budget for public hearing

# Capital Improvement Program (CIP)

Pages 263-294



## FY 25 – 29 CIP Assumptions & Approach

- 1. Starting point is the balanced FY 24 28 Adopted CIP
- 2. Update financial assumptions
  - Such as project costs, interest rates for borrowing costs, project timing, CIP revenues
- 3. December 6 Joint meeting with School Board
- 4. To extent possible, include new projects guided by Strategic Plan

## **Next Steps from December 6 Joint Work Session**

#### **December – February**

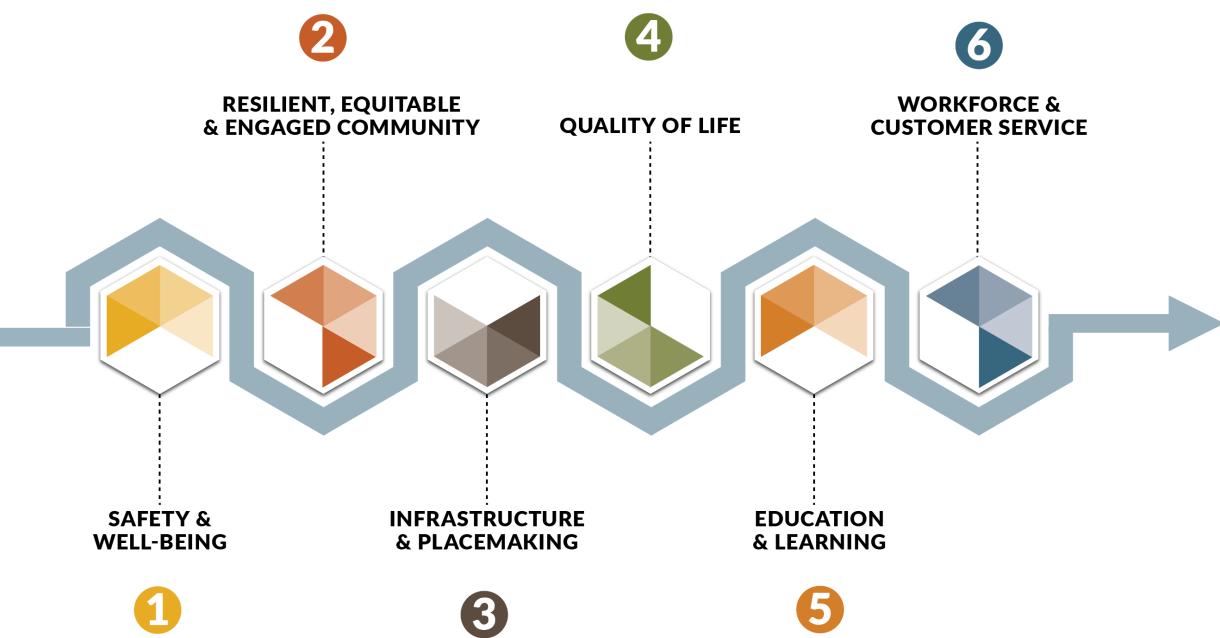
• Staff works to update and balance the "as of today" plan

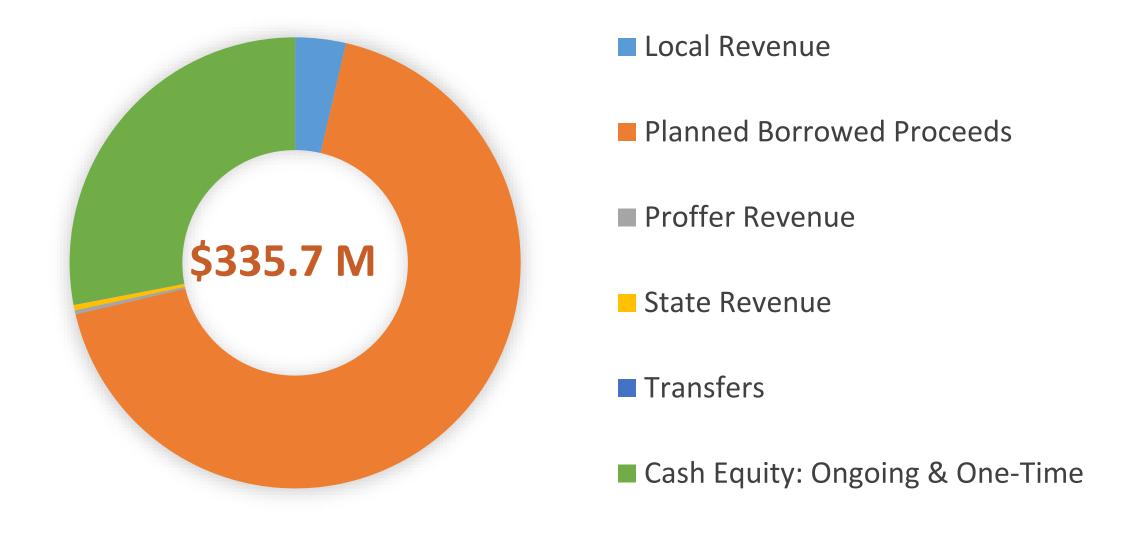
#### March - May

- FY 25 annual budget and FY 25-29 CIP meetings
- Examples of Possible Board Strategies to increase CIP Revenues
  - Impacts of Calendar 2024 reassessments
  - Tax rate changes
  - Investment of one-time funding
    - End of year positive variances
    - Reprioritizing revenue that funds operating budgets (ongoing or one-time)

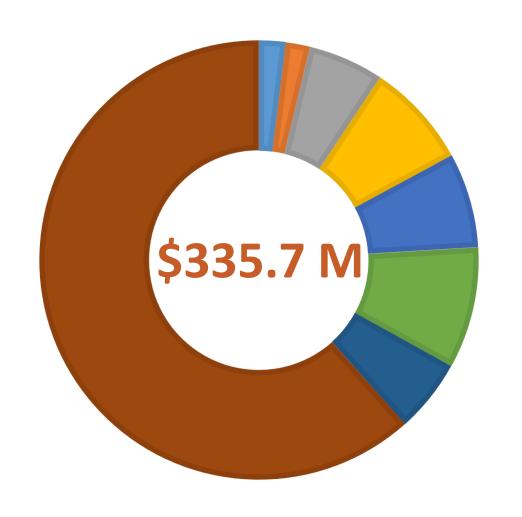
#### Longer-term

 Potential General Assembly enabling authority to increase sales tax for school construction





## FY 25 - 29 CIP Revenues



- Administration
- Judicial
- Public Safety
- Public Works
- Parks, Recreation, & Culture
- Community Development
- Other
- Public Schools

## FY 25 – 29 CIP Expenditures

# **Capital Improvement Plan Public Schools Summary**

\$206.8 M

25 26 27 28 29

High School Center 2 At Lambs Lane Campus

**Elementary 1** Southern feeder pattern

**Elementary 2** Northern feeder pattern

**Renovations** Systemwide projects

Maintenance Systemwide projects

School Bus Replacement Annual fleet cycle



## EDUCATION & LEARNING

Support exceptional educational opportunities.

### **Systemwide Renovations**

\$14.3 M over 5 years

# Elementary School 1

\$45.5 M Southern feeder pattern

# Elementary School 2

\$50.6 M Northern feeder pattern

# High School Center 2

\$6.0 M Systemwide



## EDUCATION & LEARNING

Support exceptional educational opportunities.

SFP Elementary School 2026-2027 Opening

\$45.5 M Southern feeder pattern Each School is planned as a new 500 Student Elementary School that is 72,500 SF building with associated site improvements (parking, playfields, bus loop, etc.)

#### **Southern Feeder Pattern (SFP) School**

 A new school was the recommendation of a master plan study to relieve overcrowding at Mountain View Elementary School

#### **Northern Feeder Pattern (NFP) School**

 Additional capacity is needed to address current overcrowding at Baker-Butler Elementary and to accommodate new development along the 29N Corridor NFP Elementary School 2029-2030 Opening

\$50.6 M Northern feeder pattern



## EDUCATION & LEARNING

Support exceptional educational opportunities.

# Systemwide Renovations

\$14.3 M over 5 years Albemarle High School: Breezeway and hallway improvements, Level 2 corridor connection/classrooms, collaboration areas, basement daylighting, restroom upgrades, sprinkler building, Guidance corridor classrooms/commons expansion

Western Albemarle High School: Corridor improvements, outdoor learning spaces, commons improvements, replace and enlarge windows, athletic wing commons, restroom upgrades, replace metal panels



## **FY 25 Budget Calendar**

# March

### **Work Sessions**

25<sup>th</sup> Cont. CIP & if need

General Fund

27<sup>th</sup> Proposed Budget &

Tax Rates

# April

### **Public Input**

10<sup>th</sup> TBD Work Session

17<sup>th</sup> Public Hearing

24<sup>th</sup> Public Hearing

Town halls March 14 – April 10

# May

1st Adoption &Appropriation